Mad. 13-27-40,006—20-12-38.

Home (1938) Department.

Ms. SERIES.

G.O. No. 3297

Dated 16-6-938

[Despatch Abstract.]

Police South Kanara district - Formation of a new sub-division - Proposals Deferred.

C.F. 30.

POLICE **DEPARTMENT.**

Received 12-10V-938 19 . *Registered* 38921 A 19

Subject.

Police - South Kanara District - Officer's charge - Formation of a Sub-Division - Proposals - Submitted.

ENCLOSURES.
No. One
Spare copies one

R.C. No. 4592/and/38

Station Madras, *Dated the* 11th November 1938.

From (Name) A.J. Happell, Esquire, O.B.E.,

(Designation) Inspector-General of Police, Madras.

To The Secretary to the Government of Madras,

HOME Department.

Sir,

Refce:-- G.O.No.634, Judicial (Police), dated 8th December 1924.

I have the honour to submit for the approval of the Government a proposal for the formation of a Police Sub-Division in the South Kanara District.

2. When the Police Sub-Divisions in this Province were reconstituted in the Government Order quoted above, it was considered that a Sub-Division for South Kanara District was not necessary on the grounds that the small amount of crime and the absence of criminal organizations made the District a charge well within the capacity of a District Superintendent of

of Police. The only other district which was not then given a Sub-Division was The Nilgiris.

3. The statement in Annexure I compares the area, population, police force, number of Sub-Divisional Officers, number of Stations and Outposts and Grave Crime figures for 1925 and from 1931 to 1937 in each of the districts of South Kanara, Kistna, West Godavari, and South Madura. It is, I submit, obvious from this statement that there is a strong claim for the provision of a Sub-Division in the South Kanara District. Rainfall in the South Kanara District is exceptionally heavy and touring for about 6 months in the year is, therefore, far more difficult than in other districts in the Province. There is I think, no doubt that the volume of district work in general has increased vastly in recent years. In the absence of a Gazetted assistant, the District Superintendent of Police, South Kanara, has to attend single-handed to every small and routine detail of the Police administration and he has insufficient time to devote to more important matters. He has the direct supervision of 19 Police Stations and 7 Outposts the Armed Reserve and the District Police Office, must attend to the growing duties in connection with the Road Traffic Board and has personally to investigate all grave crime and deal with all matters of discipline and law and order. This volume of work is, in my view, far more than one man can efficiently perform and the need for a second Gazetted Officer in the district is, I consider, imperative.

4. Annexure II gives details of the existing charge of the District Superintendent of Police and in the proposed arrangement in the main range and the new sub-division. It is proposed that the Sub-Divisional Officer should have his headquarters at Mangalore as he can reach all parts of his charge from this place both by train and road without difficulty and his presence in the District Headquarters will be convenient in every respect. Annexure III shows the area, population, crime etc., of the proposed Main Range and the Sub-Division.

5.

5. The District Magistrate supports the proposal.

6. The proposal involves an additional staff of 1 Deputy Superintendent of Police, 1 Lower Division Camp Clerk for the Deputy Superintendent of Police and 2 Police Constables of the Armed Reserve to provide orderlies for the Deputy Superintendent of Police. The financial effect of the proposal will be a recurring expenditure of Rs.7,325-4-0 per annum and a non-recurring expenditure of Rs.105/- as shown in Annexure IV.

7. The proposal may, I request, be sanctioned for three years, in the first instance.

8. With reference to G.O.No.586, Public (Police), dated 30th October 1935, the sanction of the Government of India will be necessary for the supply of two additional muskets .410 bore to arm the 2 Police Constables proposed to be added to the Armed Reserve.

9. The expenditure will be met from the appropriation under the relevant sub-heads under "29.c. Police - District Executive Force - A. District Police - I. Ordinary Areas - Voted" and adjusted later on by reappropriation, if necessary.

I have the honour to be,

Sir,

Your most obedient servant,

for Inspr.-Genl. of Police.

P.M.N./10-11-38.

ANNEXURE I.

Comparative Statement of area, population, crime etc., of the districts of South Kanara, Kistna, West Godavari and South Madura.

		South Kanara.	Kistna.	West Godavari.	South Madura.
1.	Area (In Square Miles). ..	4,051.	3,558.	2,254.	1,918.
2.	Population. ..	13,46,745.	10,87,637.	12,23,056.	8,31,377.
3.	Total strength of Police Force. ..	537.	705.	444.	297.
4.	Number of Sub-Divisional Officers. ..	-	1.	1.	2 (1.) ?
5.	Number of Stations (Permanent).	19.	27.	19.	16.
6.	Number of Outposts (Permanent).	7.	3.	-	5.
7	Number of Grave Crimes:-				
	1925.	575.	1,304.	1,000.	*
	1931.	583.	1,381.	1,103.	839.
	1932.	513.	837.	816.	659.
	1933.	565.	643.	902.	689.
	1934.	534.	636.	882,	681.
	1935.	580.	636.	863.	687.
	1936.	526.	563.	963.	474.
	1937.	679.	616.	854.	359.
		4555 569 / 8	6616 828 / 8	7383 922 / 8	4388 / 7 = 627

* South Madura was not in existence in 1925.

for Inspr.-Genl. of Police.

P.M.N./10-11-38.

5

ANNEXURE II.

Present and proposed charges of Circles.

Present.		Proposed.	
Main Range with Headquarters.	Circles.	Main Range and Sub-Division with Headquarters.	Circles.
Main Range, (Dist. Supdt.'s charge), Mangalore.	Mangalore	Main Range, (Dist. Supdt.'s charge), Mangalore.	Udipi
	Kasaragod		Mudabidri
	Udipi		
	Puttur		
	Mudabidri	Mangalore Sub-Division, Mangalore.	Mangalore
			Kasaragod
			Puttur

for Inspr.-Genl. of Police.

P.M.N./10-11-38.

ANNEXURE III.

SOUTH KANARA DISTRICT.

Proposed Main Range (Headquarters at Mangalore).

Circle.	Area in Square Miles.	Population.	Stations and Outposts.	Average Crime for 1935-37. Grave Crime.	Other Cases.	Petty Cases.	Total crime.	Courts.
Udipi.	978	3,74,443	4 plus 2	109	253	152	514	Sub-Divisional Magistrate, Coondapur and Stationary Sub-Magistrates, Udipi and Coondapur.
Moodabidri.	1,020.	2,60,613	4 plus 1	121	202	270	593	Sub-Divisional Magistrates, Coondapur, Puttur and Mangalore, Stationary Sub-Magistrates, Karkal, Bantwal, Beltangady and Mangalore.
Total 2 circles.	1,998	6,35,056	8 plus 3	230	455	422	1,107	

Proposed Sub-Division (Headquarters at Mangalore).

Mangalore.	246	2,51,498	3 plus 1	202	308	1,267	1,777	Sub-Divisional Magistrate and Stationary Sub-Magistrate, Mangalore.
Kasaragod.	1,051	3,26,314	4 plus 2	127	251	181	559	Sub-Divisional Magistrate, Puttur, Stationary Sub-Magistrates, Kasaragod, Hosdrug and Puttur.
Puttur.	756	1,33,877	4 plus 1	91	123	254	468	Sub-Divisional Magistrate, Puttur, Stationary Sub-Magistrates, Puttur and Beltangady.
Total 3 circles.	2,053	7,11,689	11 plus 4	420	682	1,702	2,804	
Total for the District.	4,051	13,46,745	19 plus 7	650	1,137	2,124	3,911	

for Inspr.-Genl. of Police.

P.M.N./10-11-38.

ANNEXURE IV.

Statement showing the financial effect of the proposal for the formation of a Sub-Division in South Kanara District with headquarters at Mangalore.

I. Recurring Charges.		Cost per month. Rs. As. Ps.	Cost per annum. Rs. As. Ps.
1. Pay.			
1 Dy. Supdt. of Police at Rs.343-2-0 average.	..	343 - 2 - 0.	4,117 - 8 - 0.
1 Clerk at Rs.42-1-0 average. (Camp Clerk to Sub-Divisional Officer).	..	42 - 1 - 0.	504 -12 - 0.
2 Constables at Rs.18-12-0 average. (Orderlies for the Sub-Divisional Officer).	..	37 - 8 - 0.	450 - 0 - 0.
Vacancy Reserve Nil.		--	--
			5,072 - 4 - 0.
2. Special Pay and Compensatory Allowances.			
Uniform Allowance at As.14/- each per mensem for 2 constables.	..	1 -12 - 0.	21 - 0 - 0.
Special Allowance.	..	--	--
House Rent.	..	--	--
Travelling Allowance.	..	145 - 0 - 0.	1,740 - 0 - 0.
Contingencies.	..	24 - 0 - 0.	288 - 0 - 0.
Telephone Charges.	..	--	180 - 0 - 0.
Clothing and Equipment.	..	--	24 - 0 - 0.
			7,325 - 4 - 0.
II. Non-recurring Charges.			
Uniform Grant.	..	Nil.	
Buildings.	..	Vacant huts are available for the two constables in Mangalore.	
Muskets for 2 Constables at Rs.52-8-0 each.			105 - 0 - 0.
			*105 - 0 - 0.

*The Arsenal charged Rs.57-14-0 each for muskets supplied in 1940; hence the non-recurring charge will be 2 x 57-14-0 = Rs.115-12-0 or Rs.120 roundly

for Inspr.-Genl. of Police.

P.M.N./10-11-38.

8

_____ Hours _____ Minutes.

TELEPHONIC MESSAGE

From

To

[illegible]

[illegible] Chief of Bureau of Irrigation, and also the [illegible] is in charge of Kittitas Reclamation and is not in charge of the regular work of the Reclamation Service

Chief of Bureau of Irrigation

1/12 Kittitas Reclamation is temporary.

9.

Home Department

C.No. 34921 A
12-11-38

From the I.G. of Pol. R.C.No.1572 Aud, dated 11-11-38

Subject.- Police- South Kanara district- Formation of a new sub-division.

In 1924, in connection with the reconstitution of the police sub-divisions in this Presidency, the I.G. of Police reported that a sub-division was not necessary for the South Kanara district. The reason given was that the small amount of crime and the absence of criminal organisations made that district well within the capacity of a D.S.P. The Govt. accepted the recommendation of the I.G. For the reasons given in para 3 of his letter on p.2 c.f. the I.G. now proposes the formation of a sub-division in the S. Kanara district, with its headquarters at Mangalore. Mangalore is also the headquarters of the D.S.P. The reason for suggesting the same headquarters for both officers will be found in para 4 on p.2 c.f.

The statement on p.5 c.f. shows the proposals of the I.G. as regards the distribution of charge of circles between the D.S.P. and the proposed Sub-divisional Officer. The proposal is supported by the D.M. It involves the employment of an additional Dy.S.P, one lower division clerk and 2 constables. The expenditure involved is about Rs 7300 a year recurring and about Rs 100 non-recurring. The I.G. recommends that his proposal may be sanctioned for 3 years in the first instance.

Submitted for orders whether the proposals may be approved. If so, the file may be sent to Finance for remarks.

ASSISTANT SECRETARY TO GOVERNMENT
9-12-1938
FINANCE DEPT.

3892 J A-1

GG
25.11.38

The I.Gs. proposal may be accepted in this deptt.

Dy
25/11

Home no. 3[illegible]A-1
8-12-38

Finance. [illegible]

8.12.38

8/12

10
-2-

Finance (E.I.)

The proposal in this case is to form a police sub-division in the South Kanara district with head-quarters at Mangalore. The proposal involves the appointment of a Deputy Superintendent of Police, 1 lower division clerk and 2 constable orderlies at an extra cost of Rs. 7,300 per annum recurring and Rs. 100 non-recurring -- see statement on page 7 c.f. as amended in pencil. The Home Department support the proposal of the Inspector-General of Police.

2. Prior to December 1924, a Personal Assistant was allowed to each District Superintendent of Police. The Police Committee constituted in 1923 recommended, inter alia --

(i) that the number of sub-divisions then existing might be increased to some extent with a view to relieve the District Superintendents of Police from direct divisional charge of a portion of their districts so as to enable them to devote their whole time to general control and supervision;

(ii) that the posts of Personal Assistants might, as a rule, be abolished save in exceptional circumstances; and

(iii) that any increase which might be necessary in the number of sub-divisions could therefore be manned from the then existing cadre.

In paragraph 5 of G.O. No. 516 Judicial (Police), dated 24-9-1923 the Government generally accepted the recommendations of the Police Committee.

In April 1924, the Inspector-General submitted proposals for abolishing the posts of Personal Assistants and for revising the number and constitution of the police sub-divisions in districts. As regards the

South Kanara district, his recommendation was in the following terms:-

		Total No. of grave crimes.
1920	...	624
1921	...	579
1922	...	537
1923	...	461
1924	...	535
		2736
Average		547 per year.

"It is obvious that * * * in South Kanara district, the small amount of crime and the absence of criminal organization make the district a charge which is well within the capacity of the District Superintendent of Police".

The Government agreed with the view of the Inspector-General, and the District Superintendent of Police has been in charge of the district without the assistance of a police sub-divisional officer since 1924.

3. The proposal for the constitution of a police sub-division is now urged on the following two grounds:-

(i) South Kanara does not compare unfavourably with the district of Kistna, West Godavari and South Madura (in each of which there is a police sub-division) in respect of area, population, police force, police stations and grave crimes; and

(ii) Touring in the district is rendered difficult during six months in the year owing to heavy rains.

4. From the statement on page 4 c.f. it will be seen that South Kanara is the largest in area as well as in population as compared with the remaining three districts, namely, Kistna, West Godavari and South Madura. But it does not seem that any conclusion can be reached merely on the basis of these statistics as local conditions in respect of criminality, communal tensions etc., vary widely with each district. As regards criminality, [the followi

statement gives the number of grave crimes reported during the years from 1925 and from 1931-1937:-

Districts.	Grave Crimes.								
	1925	1931	1932	1933	1934	1935	1936	1937	Averag
Kistna.	1304	1381	837	643	636	636	563	615	828
W.Godavari.	1000	1103	816	902	882	863	963	854	920
S.Madura.	(Note a---)	839	659	689	681	687	474	359	627
S. Kanara.	575	583	513	565	534	580	526	679	569

It will be seen from the above statement that the number of grave crimes in the South Kanara has always been well within 600 during the seven years ending 1936. There has been a phenomenal increase in 1937, but there is no knowing how long this will be maintained. Taking the average number of grave crimes during the last 8 years in the four districts, South Kanara compares very favourably with the other districts. No doubt the degree of criminality in South Madura is much lower than in South Kanara during 1936 and 1937; but the police are engaged in the former on the special work of reclamation of Kallars. Besides, it will be observed that the average number of grave crimes at present in South Kanara is about the same as in 1924.

The Inspector-General has made no mention in his letter in the current file about criminal organizations in the district. There were none in 1924; apparently the conditions have not changed since then.

On the basis of grave crimes, it does not, therefore, seem that the Inspector-General has made out any case for the constitution of a police sub-division

in the South Kanara district.

5. As regards touring in the district being difficult during the south-west monsoon months, it is submitted that the conditions were the same in 1924 when the Inspector-General and the Government considered it unnecessary to allow a sub-division for this district. This cannot therefore be accepted as a ground for creating one now. In the circumstances stated in the foregoing paragraphs and in view of the present financial conditions, it is for orders whether this Department may suggest that the proposal may be negatived.

6. It may be noticed in this connection that there are two police Sub-Divisional officers in South Madura district (and not one as reported by the Inspector-General in his statement on page 4 c.f. —) one for Kallar reclamation work and the other for charge of the Periakulam Sub-Division. The former is temporary and the latter permanent. Whatever may have been the justification in the past for the creation of a permanent police sub-division at Periakulam, it does not seem that its retention is justifiable in the present conditions of South Madura district. In respect of area, population, strength of police force and volume of crime work, South Madura is far below the other three districts mentioned in the statement on page 4 c.f. It is for orders whether in view of the present financial conditions and the need for stringent economy, the Home Department may be requested to consider, in consultation with the Inspector-General of Police, whether the Sub-division at Periakulam may not be abolished.

with previous years. But it is quite possible that this is a temporary phase & figures for 1938 have not been furnished. It is too soon to assume that the 1937 figure represents the [redacted] normal work to be done. In other respects conditions have been the same since 1925 & in view of the present financial position it is suggested that there is no case for incurring this extra expenditure.

20.12.38.

Home.

Tele. No 44547 [illegible]

Home (A) Deptt

20.12.38

For the reasons explained in paras 4 & 5 of their note on pages 4-5 ante, the Finance Deptt suggest that the proposal of the I.G of Police to form a Police Sub-Division in the South Kanara Dt may be negatived.

Submitted for orders whether this Deptt will agree with the Fin. Deptt or will press for the sanction of the I.G's proposals.

[2/ Finance also suggest, for the reasons given in para 6 of their note on page 5 ante that this Deptt should consider in consultation with the I.G whether the Sub-Division at Periyapatna in the South Kadura Dt may not be

ASSISTANT SECRETARY TO GOVERNMENT
21 DEC 1938
HOME DEPARTMENT

13639

S

abolished :-

For orders whether the suggestion of the Finance Deptt will be accepted in this Deptt.

GG
23.12.38
Jn,
23/12

The I.G. can be asked to give the 1938 crime figures if thought necessary.

There has, no doubt unfortunately, been a steady tendency for D.S.P's office work to increase quite irrespective of variations in the volume of crime. This is true of most branches of the administration, and especially recently of the D.S.Ps., who have increased and more meticulous work as Secretaries of the Road Traffic Boards than they had previously. Please see in this connection the I.G.'s observation at A on p.2 c.f. The I.G. can, if approved, be asked to explain that remark in more detail, with reference to the South Kanara District in particular.

[2 As regards the suggestion of the Finance Department regarding the Periakulam Sub Division in the South Madura District, the I.G. may be asked to consider it and report.]

X

Yes. AWJ.

3/1

S

(P.T.O)

1/ Finance's notes at pp. 2-6 above are based on two points. The minor one is that weather conditions in S. Kan. are now the same as they were some years back; I do not think that the A.G., in making his proposals, stresses this as an important point; nor can it be taken as such.

2/ The major point is over grave crime figures. This, I suggest, is one of the smaller parts of a Police officer's duties, now-a-days. The proof of this is in the figures given by Finance at p.4 above; for, though Kistna and W. Godav. show grave crime figures that are measurably higher than those of S. Kan., the fact remains that these 2 Dt.s are not looked on, generally, as among the more burdensome Police charges.

3/ U.S. indicates the large amount of miscel-laneous work that D.S.P.s have to take on, now-a-days. One very heavy, and increasingly heavy, branch of work is over discipline. For a D.S.P. has to deal (if my memory is correct) with ALL personal hearings against officers of the rank of S.I. and above and with all the more serious charges (i.e., those likely to lead to dismissal) even against constables. And the growing necessity for meticulous care in enquiries makes this form of work heavier every year. S. Kan. has 5 circles, and the criterion over routine work is rather the number of stations and of personnel than anything else.

4/ Generally, I suggest that Dy. S.Fin.'s view that conditions, generally, are the same as in 1925 would not be accepted by

Police officers, or, for the matter of that, by any D.M. who watches Police work carefully.

6.1.39.

Home No. 3892/42
7-1-39

Finance.

C.7428/39
7.1.39

Finance (E.I.)
10-14

(Previous Finance note on pp. 2-6 ante)

The case deals with proposals for the formation of a Police Sub-Division in the South Kanara district with headquarters at Mangalore. On the recommendations of the Police Committee@ of 1923, the Inspector-General of Police submitted proposals§ in April 1924 for the reconstitution of the Police Sub-Divisions in all districts and in that connection he considered a Police Sub-Division in the South Kanara district unnecessary owing to the small amount of crime and the absence of criminal organisations in that district. The number of grave crimes in the district has been urged by the Inspector-General as one of the reasons for the formation of a Police sub-division. But a detailed scrutiny of the figures of grave crime disclosed no abnormal change as compared with 1924 and as the decision in 1924 was with reference to the conditions of criminality in the district, it was suggested that a sub-division was unnecessary.

2. The Home Department now state that there has

been a steady tendency for D.S.P's office work to increase, quite irrespective of variations in the volume of crime consequent on the formation of Road Traffic Boards and the maintenance of discipline over the Police force. It has been pointed out that the D.S.P. has to deal with all personal hearings against officers of the rank of Sub-Inspectors and above and even against constables in the case of more serious charges. They consider that the criterion for judging the volume of routine work in this direction is the number of police stations and of personnel in the district. Having regard to the fact that there are 5 circles in South Kanara, they press for the acceptance of the proposal in this case.

3. It is respectfully submitted that the causes@ attributed to the largely increasing volume of work in the South Kanara district are applicable equally to other districts also. Increase in routine work as compared with the conditions in 1924 and 1925 will have therefore to be conceded in respect of all districts in this Province and not particularly in South Kanara alone. If the Government should accept this ground as a sufficient justification for the creation of a Police sub-division in South Kanara, it is submitted that they cannot equitably resist similar requests or requests for an increase in the number of sub-divisions to give the D.S.P. relief, if made in respect of other districts also. In the present financial conditions

of this Province, it does not seem that this Department can accept the proposal in this case, which is likely to involve in a very considerable extra cost eventually. (The proposal in respect of South Kanara alone costs Rs. 7,300 per annum recurring and Rs. 100 non-recurring)

4. Attention is also, in this connection, invited to the extract of the minutes of the Hon'ble the Premier on pages 4-5 of the copy of the notes put at flag (R). In connection with the demand for a non-technical gazetted assistant in the office of the Chief Engineer (General, Buildings and Roads), the Hon'ble the Premier has observed that it will be wholly wrong to make the appointment without putting it as a Part II scheme through the Legislature. The creation of a Police sub-division in the South Kanara district will involve the appointment of a Police officer of a gazetted rank, viz., a Deputy Superintendent of Police. With reference to H.P.M's note above, this proposal should ordinarily be brought forward as a Part II scheme and it is now too late for consideration as such.

With these remarks, the case may be returned to Home.

26.1.39.

Apart from general statements such as those at A and B on page 2 c.f. the Inspector-General based his proposal on

(1) Rainfall in South Kanara;

(2) The necessity for direct supervision of 19 police stations and 7 outposts, the Armed Reserve and the District Police office;

(3) The growing duties in connection with the Road Traffic Board;

(4) The necessity for personal investigation of grave crime;

(5) Necessity for personally dealing with matters of discipline and law and order; and

(6) A comparison with Kistna, West Godavari and South Madura.

2/ As regards (6), this Department has already suggested that the necessity for the retention of the sub-division in South Madura police district should be examined. South Kanara is at present, ~~a Superintendents~~ charge, no doubt a more burdensome police charge than Kistna and West Godavari, but this may be due to the fact that there is no Deputy Superintendent in South Kanara, while there is one in each of the other two districts. It does not follow from the comparison made that if a Dy. Supdt., is sanctioned for South Kanara, the D.S.P. will have as much to do as the D.S.Ps of the other two districts, or that it is essential to have two officers for South Kanara. ~~On the other hand there is a possibility of making South Kanara the lightst charge in the Province.~~

3/ As regards the other reasons, this Department took it that (4) was the most important. It appears that it is not. (1) is of course a minor matter and anyway conditions have not altered since 1925. As regards (5) there is nothing to show that there is more work in connection with law and order to be done now than in 1925, or that the number of disciplinary cases to be dealt with has increased. The necessity for meticulous care in conducting enquiries is a factor which affects all districts and all departments alike. As regards (2), there were 26 police stations in the South Kanara district in 1924, whereas there are only 19 police stations and 7 outposts now and the total strength of the police force has fallen from 676 to 537. This must, to some extent, compensate for increased work resulting from the more elaborate procedure for departmental enquiries at present.

As regards (3) I hasten to admit that the

conditions have changed since 1925, but here again the additional item of work is one given to all D.S.Ps. Where additional work is thrown on all officers of a particular class in a department, some may be able to carry on without difficulty and others not. But the first to complain should be those whose work was heaviest already and there is nothing to show that South Kanara was one of the heaviest charges for a D.S.P. before the "vast increase of district work in general in recent years". As a matter of fact the D.S.P. Chingleput is managing with one Deputy Superintendent. The figures for this district compare with South Kanara as follows:-

	South Kanara.	Chingleput.
No. of police stations.	19	35
No. of outposts.	7	13
Strength of police force.	537	1,017
Total grave crimes.	679	1,035

If the bulk of the work relating to personnel is being done by the D.S.P. himself, it cannot be contended that the work of the D.S.P., South Kanara is as heavy as that of the D.S.P. at Chingleput.

5 I would submit that office work or the conduct of enquiries is not an end in itself. If increased work due to these factors is to be taken into consideration, the strength of the gazetted staff will have to be increased in all the heavier charges in all departments. There has been no material change in the essential functions, (i.e., duties connected with grave crimes and law and order) to be discharged by the police in the South Kanara district from 1925.

The number of police stations and the strength of the police force has, in fact, diminished. The D.S.P. has been carrying on without a Dy. S.P. for so many years and the need for economy was never more important than it is now. Proposals for increasing the number of gazetted officers must therefore wait for better times.

(b) If the proposal is pressed, it must be treated as a Part II scheme for 1940-41.

26.1.39.

Home

Home Department.

This Department pressed for the formation of a sub-division in the South Kanara district. Finance Department still considers that no case has been made out for sanctioning it. They say that if the proposal is pressed, it must be treated as a Part II Scheme for 1940-41. Submitted for orders whether this Department will press the proposal.

2. With reference to para. 2 of U.S's note on p. 7 ante, a draft Memo. to the I.G. of Police is submitted. It may, however, be mentioned that South Madura is a temporary police district. The circumstances in which it was formed are set out in paras 1 & 2 of G.O.No.178 Judicial dated 4.4.1929. ~~paras. 4 and 5 of the I.G's letter at pp. 2-3 of G.C. 466 Public (Police) dated 27-8-32.~~ The existing sanction for the temporary post of D.S.P., South Madura will expire on 1-10-41--vide G.O. 3408 dated 28-11-36.

7.2.39.

Issue. I.G. will no doubt state the facts.

1, 126-128

p. 22 ante

Finance do not deny that under present conditions work has increased for the South Kanara District Superintendent of Police as for other District Superintendents of Police; but they fear that if a sub-divisional officer is granted in South Kanara, similar claims will be encouraged in respect of other districts. It is submitted that the case of South Kanara is peculiar in that it is th only district, apart from the Nilgiris, where the District Superintendent of Police has no gazetted assistant in any capacity. The Inspector-General has not hitherto displayed a tendency to ask for numerous extra police sub-divisions. The only one which he has asked for recently is an extra sub-division in Salem, which was found necessary and was sanctioned. He is at present examining the possibility of abolishing one of the three sub-divisions in the Kurnool District; and it is now proposed to ask him to re-examine the necessity for the existing Periakulam Sub Division in the Madura South District.

If I am not encroaching over-much on his time, I wonder if Finance Secy. could see this case? If he considers that there is not a justifi-able case, I am willing to bow to his opinion. The case has rather got to a matter of picking holes in one another's case, as between Home and Fin-ance, which is not as it should be; nor do I claim to be blameless in the matter.

I would only note two general points:--

(a) Finance can rely on Home not to allow this case, if it is passed, to be made a precedent; each case must be, and is, examined on its merits.

(b) I regret my inability, still, to agree that a D.S.P.'s general work is comparable to what it

was 15 years ago or so. The fact that S. Kanara is similar to other Districts, in this respect, is hardly a sound argument, when it is the case that this Dt. alone (bar the Nilgiris) has no gaz-etted officer to help the D.S.P. My point is that work that one man could manage some years back is now getting beyond him; it does not, I follow suggest, that work which, divided between 2 or 3 officers (i.e. in other Districts), gave them a rea-sonable day's work each, must now, by the same ar-gument, be getting beyond them all. For the object here is relief to the D.S.P. himself, and it is HIS personal work that is, in S. Kanara, getting over-heavy; he is not permitted (e.g.) to depute disciplinary control or Road Traffic Bd. work to any subordinate, but if he gets a gazetted officer he can depute a lot of routine work that can safely be deputed.

23.2.39.

[Issued as Memo No 3892/A-3 d 23.2.39].

Finance. (after issue of memo).

Home, M.O. 3892/A-4
25/2/39

Finance (E.I.)

(Finance last noted on pages 9-14 ante.) 11-22

The proposal in this case is to form a police sub-division in the South Kanara district with head-quarters at Mangalore. The proposal involves the appointment of a Deputy Superintendent of Police, 1 lower division clerk and 2 constable orderlies at an extra recurring cost of Rs. 7,300/- per annum. This Department held that no case had been made out for the constitution of a police sub-division for the reasons detailed in the Deputy Secretary's note on pages 11-14 ante. It was also suggested by this

See p. 23

ASSISTANT SECRETARY TO GOVERNMENT
25 FEB 1939
FINANCE DEPT.

See Stt. corp 7 of as amended in penal

7026

Department that if the case should be pressed, it might be treated as a Part II scheme for 1940-41.

2. The Home Department press for the acceptance of the proposal merely on the ground of the vast increase of district work in general consequent mainly on disciplinary control or administration of the Road Traffic Board. Finance conceded that conditions had changed since 1925, but pointed out at the same time that the additional items of work referred to were common to all District Superintendents of Police and that the case of the South Kanara district was not in any way peculiar. The Home Secretary however draws a distinction between South Kanara and other districts (barring the Nilgiris) in that there is no gazetted officer to help the District Superintendent of Police. It is respectfully submitted that this fact by itself is no sufficient justification for the appointment of a Deputy Superintendent of Police in the South Kanara district. The real test is whether there is enough work now in that district for two officers.

There are only three districts in this Province which have each a District Superintendent and a Deputy Superintendent of Police and the following statement compares the figures of South Kanara with those three districts:-

	South Kanara.	Kistna.	W. Godavari.	Chingleput.
No. of Police stations.	19	27	19	35
No. of outposts.	7	3	...	13
Strength of police force.	537	705	444	1,017
Total grave crimes (average)	569	828	920	1025

It is evident from the above statement that [redacted] South Kanara is the lightest charge in most respects. It may, no doubt, be a more burdensome charge than the other three without a Deputy Superintendent of Police, but it seems doubtful whether in case a Deputy Superintendent is sanctioned for that district, there will be enough work to engage the two officers. Besides, the present moment seems hardly opportune to increase the recurring liability on provincial revenues by the additional staff proposed in this case. It is for orders whether in the circumstances set out above, Finance may adhere to the views already expressed in the note on pages 11-14 ante:

28.2.39

The attempt on p. 21 above is at comparing the personal work of two D.S.P.s having in view the fact that a D.S.P. cannot depute disciplinary control or Road Traffic Board work. S. Kanara is the only district in which both crime and the strength of the police force are small

28.2.39

S

D.S. S Home

Even where there is a Dy.S.P. the D.S.P is in direct charge of a portion of the district known as the ghat range

The impression seems to be that the S. Kanara Police District is a border line case. The growing additions of work thrown personally on the D.S.P. are making it an increasingly heavy charge for a single officer, who therefore becomes increasingly in need of some relief. As on practical grounds he

A

cannot be given the acceptance of ¼ officer or ½ officer, relief if given at all must be in the form of a full time gazetted officer, which (at any rate at first) must mean that one heavy charge is divided into two light charges. Considerations of economy require that an expensive charge of that sort, involving an addn to the recurring expenditure from public funds of Rs 7300 p.a., should not be made unless and until it is found to be really essential. The D.C. considers that that stage has now been reached. I must confess to doubts about it, having regard to the figures put up in the preceding notes; although I agree that apart from the question of cost there is much to be said for the change in the interests of administrative efficiency.

C.F. p.2 portion B.

With so many demands for rural uplift, development and reconstruction still unsatisfied, economy has normally to win in the perpetual clash between efficiency and economy so far as the other Governmental activities are concerned, unless economy can be shown to be seriously detrimental to the public interest. The latter does not seem to be the case here.

28

Work in dealing with grave crime and criminal organisations (I.e. the fundamental police work) remains backward in this Dt., & the D.S.P. will naturally give it all the time it requires. Upon occasion other less essential work has to be scamped no very great harm is likely to result.

On the information available I would negative the ~~proposal~~ proposal. The D.G. under Secn. 9 note to 115 will have an opportunity of making out a more convincing case if he can.

C.J. 2/3/39

Home.

Home Dept Fee No 70 26 39. 1

3/3

Finance Secretary is for negativing the proposal of the I.G. of Police to form a new Sub division in the S. Kanara district. Submitted for orders with ref to para 1 of Secy's note on f (5) 23 ante.

2K 4/3

R. 7/3

S

ASSISTANT SECRETARY TO GOVT. MADRAS
1-M-61 1559
DEPARTMENT

08507 A/4/3 A 7

This case is one of creating a new Police subdivn.(in charge of a Dy. Supt) in S. Kanara. The notes,from p(2)onwards,are for perusal; after consi--derable discussion,I asked that the file should go to Finance Secy. for his views;in view of his notes at pp. (18-20) above,I am prepared to suggest that the proposal may be turned down,if the I.G.,on being given a chance of stating his case,under Sectrt. Instructn. II5(please see Fin. Secy's concluding sentence),does not use the opportunity or,having used it,does not produce a strong case. It is pre--ferable,if H.P.M. has no objection,that the unof--ficial communication under S.I.II5 should be sent when the permanent I.G. returns,in early April;the case is described by Fin. Secy. as a border-line one, and I think that a good deal will have to depend on whether the I.G.,as a result of his experience and touring,wishes to say unequivocally that the D.S.P. simply cannot carry on,efficiently,without assist--ance.

8.3.39.

P.M.

Whatever we might say or write, every step in the direction of creating a new office to cope with heavy work will become a precedent. We cannot resist the claim of other districts to make out a case. The table of similar districts at p.(17) is conclusive. The proposal may be turned down as suggested above

C.R 8.4.39

HOME SECRETARY'S 12 APR 1939 GOVT OF MADRAS

30 -

With reference to A in Secretary's note on page 29 (21) ante, orders are solicited whether a D.O. may be sent to the I.G. of Police with reference to Sectt. Instruction 115. If so, the draft below is for approval.

31 B

HOME DEPARTMENT.

D.O.No. 38921A-5 dated, 17-4-39

My dear Sayers,

Police - South Kanara district
Formation of a new Sub division -
Ref: Happell's letter RC.No.1592/
Audit/38 dated 11-11-1938.

***

With reference to the proposal referred to above, I am to say that on a comparison of the number of stations and out-posts, strength of the Police force and total grave crimes in the South Kanara district with the corresponding figures for Kistna, West Godavar and Chingleput, which have each a Police Sub division, the Government are not satisfied that there is ~~any~~ full justification to sanction a new Police Sub-division for the South Kanara district. They ~~are therefore inclined to turn down~~ therefore intend to negative the proposal. I am to enquire whether you wish to lay your views personally before the Hon'ble the Prime Minister or H.E. the Governor. and if so when you propose to do so.

Yours sincerely,

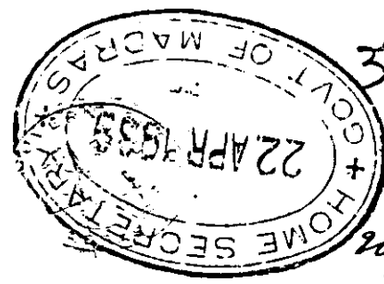
Dpd. by Post / Messenger
Dpr.'s initials.
Date 17-4-1939.

To

F. Sayers, Esq., C.I.E.,
I.G. of Police.

(R.D. one month.)

32-33



14280

20/4/29

My dear MacEwen,

Your D.O. No. 3892/1 A-5 dated 17.4.29:

Thanks for the file relating to the subject which I will return when I get it. We are obtaining a subject for urgent immediate decision

Home Deptt.

Subject for personal (C.R.D. 24.5.39)

24.4.29

25/4

24/4

26.4.29

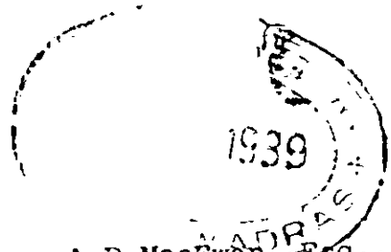
Office of the
Inspector-General of Police,
Madras, Dated 27th April '39.

15192 A
1.5.39

My dear MacEwen,

In reply to your D.O.No.38921 A-5 dated the 17th April 1939 I write to say that I have now got the file regarding that matter with me and I should like to lay my views personally before His Excellency the Governor. I suggest this because it is more probable that I shall see His Excellency before I see the Hon'ble the Prime Minister.

Yours sincerely,



A.R.MacEwen, Esq., C.I.E., I.C.S.
Secretary to the Government, Home Department.

Home Depott.

Subo for orders.

1.5.39

1/5

1/5

35

Please see my note at p. 21 above, H.P.'s minute there and the I.G.'s present D.O. (previous page). If it is agreed that H.E. should hear the I.G.'s representations, perhaps the date could be fixed now: the papers will be sent up to Governor's Secy. two or three days beforehand. (The I.G. is in Ooty at present, at Ooty Club).

2.6.39.

389/41

P.M. I have put down my view at p. 21 ante. Specially in view of the new taxation measures that I have got the Legislature & the public to accept, I do not wish to undertake any new expenditure ~~beyond~~ of this kind. I shall be laying myself open to the popular charge that the Government is easy to spend in an increased measure on the existing departments, as more money has been made available. I have stopped similar proposals in other files. ~~We~~ We should put off all additions to existing depts until we do something substantial for the people with new revenues

H.E. C.R. 26.5.39

280

3892/A
916

fo 32-17

H.E. I understand that the I.G. would like to have an opportunity of speaking to the Premier about this matter before final orders are passed.

E. 31.5.39

For orders.

1.6.39.

P.M.

The I.G. spoke to me on this subject when he was at Coonoor. All that he wants is that there should be no rejection of this proposal. He understood my point & conceded it. So let this proposal be put off for 12 months & then considered C.R. 11.6.39

ES
12/6

The G. may be informed of the above decision. Draft Subs

15-6-39

15/6/39

After ... 12 ... Celebrations ... F.M. ... be put up ...

40/1616

37

C.F.17.

DRAFT FOR APPROVAL.

Home Department.

	Date.	Initials.
When received for fair copying ..		
When copied ..		
When examined..		
When signed ..		
When despatched.		

SUBJECT:—

Police - South Kanara district - Formation of a new sub-division - Proposals - Deferred.

READ AGAIN _____, dated _____ 19____.

" " _____ " _____ 19____.

READ *ALSO*:—

No._____From the_____, No._____, dated_____19____.

" _____ " _____ " _____ " _____19____.

" _____ " _____ " _____ " _____19____.

Order ~~Resolution~~ Ms. ~~Rout.~~ No. 3297, dated 16. 6. 1939.

The I.G. of Police is informed that ~~H.E. the Governor has~~ it has been decided to defer for a year further consideration of his proposals to create a new Police sub-division in the South Kanara district. He is accordingly requested to renew his proposals in July 1940.

To the I.G. of Police with ref.. to his letter Rc.No. 1590/aud/38 d. 11-11-1938.

C.B. 7/7/40

Dpd. by Van / Post / Messenger

Dpr's initials

Date 19-6 1939